INTERNATIONAL CENTRE FOR THE PREVENTION OF CRIME

ANNUAL REPORT 2020
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MESSAGE FROM THE DIRECTOR GENERAL

2020 turned out to be a sizeable challenge for all of us, as much on local and national levels as on a global level, and it revealed many inequalities and problems around crime. Considering the gravity of the crisis created by the COVID-19 pandemic, governmental restrictions aimed at controlling the situation had a direct impact on the most vulnerable members of our societies. Moreover, this health crisis profoundly disrupted the environment in which the ICPC operates. Despite these measures, we continued to support collaboration and dialogue between our various partners from institutional, community, non-profit, and private sectors to face crime and safety issues. It is with resilience and perseverance that the International Centre for the Prevention of Crime managed to adapt to this context of crisis.

This report draws a portrait of the last year’s highlights and activities and shows the work and effort that the whole team put into the promotion of best strategies and practices in this exceptional environment.

This year was namely characterized by a change to our usual work methods and an impact on our sources of funding. Consequently, the ICPC staff was temporarily reduced and the organization was forced to put its activities on hold in the spring of 2020. While travel-related to congresses, conferences, and other international meetings had to be cancelled, the ICPC team was able to adapt by moving events at all levels onto online platforms as of the fall of 2020, to ensure the health and safety of all and to participate in the collective preventive confinement effort. Moreover, 2020 included the completion of an important report titled “Victims of Sex Trafficking in the Americas: Overview of Public Strategies and Future Directions, 2000-2019”. In terms of prevention, this report pays special attention to victims being central to the understanding of the deeper issues underlying these criminal practices. This publication, with financial support from Public Safety Canada, outlines the successes as well as the shortcomings of the current strategy employed by the countries of Central America, Mexico, the United States of America and Canada.

Lastly, we are grateful to our members and to our current and new partners who were generous in their understanding of our situation and who supported the ICPC’s mission, a mission more important than ever in this health crisis. In conclusion, we learnt much from this unusual year and we are sure that our team can face any new challenges in crime prevention that the coming years may present.

Ann Champoux
Director General
ABOUT

Located in Montreal, Canada, the International Centre for the Prevention of Crime (ICPC) is the most important organization of its kind. Founded in 1994, the ICPC’s mission is to promote the adoption of international standards regarding crime prevention and criminal justice in order to enhance community safety and improve the quality of life for all. The ICPC works with member States and international and regional organizations and authorities at all levels of government, and maintains an active presence in the Americas, Europe, Africa, and Oceania. The ICPC offers a wide range of knowledge – technical and conceptual – of crime prevention, as well as policies, practices, and related tools for reducing risk factors associated with crime, violence, and insecurity.
ICPC PUBLICATIONS

2020 saw the production of thematic reports such as "Victims of Sex Trafficking in the Americas: Overview of Public Strategies and Future Directions, 2000-2019" and a second edition of "Hate Crimes Based on Sexual Orientation and Gender Identity: An Overview of Global Trends and Prevention Modalities".

Victims of Sex Trafficking in the Americas: Overview of Public Strategies and Future Directions, 2000-2019

Human trafficking is a phenomenon that stretches throughout many countries. It is worsened by population migrations caused by wars, natural disasters, and precarious economies. Sadly, this international and complex blight creates a high number of victims every year who are often sexually exploited. The consequences of this crime on its victims are dire, and though men and boys are also affected, the vast majority of those trafficked and exploited are women and girls. Thus, this study aims to look at the progress, but also at the shortcomings, of the current strategies employed in seven countries in the Americas, including Mexico, the United States and Canada, in order to pinpoint opportunities and problems around human trafficking in governance.

Report on Hate Crimes Based on Sexual Orientation and Gender Identity: An Overview of Global Trends and Prevention Modalities

This study on hate crimes based on sexual orientation and gender identity aims to understand the phenomenon of hate crime, its manifestations and its origins, as well as to pinpoint strategies and best practices on national and municipal levels to prevent them. This report was first published by the ICPC in 2019 but was later improved with the release of a second edition in 2020.
7th International Report on Crime Prevention and Community Safety: The "knowledge gap" in crime prevention: debates on the role of scientific knowledge and courses of action for better governance in crime prevention

The ICPC’s 7th International Report invites reflection on the use of different forms of pertinent knowledge – scientific and non-scientific – to develop better crime prevention policies. In crime prevention, the knowledge gap can refer to three distinct concepts, though they can sometimes overlap: shortcomings in criminological knowledge, inequalities in the production and circulation of criminological knowledge, and the gap between research and practice. This report focuses on the last form of the knowledge gap and reiterates that efforts and propositions to reduce the gap between research and practice must be guided by the will to make crime prevention research and public action more scientific. The report is due to be published in 2021.
CENTRE FOR EXCHANGE AND EXPERTISE
With the pandemic, international events at all levels took place virtually. As a result, the ICPC has been involved in the organization of and has participated in multiple online activities.

Third Discussion of the Inter-American Community of Crime Observatories, online

The Third Discussion of the Inter-American Community of Crime Observatories, jointly organized by the Department of Public Security of the Organization of American States (OAS) and the ICPC, took place on 8 December 2020. The ICPC acted as moderator for the online event.

The panelists were Alfonso Domínguez (Mexico), Migdonia Ayestas (Honduras), and Carlos Mendoza (Guatemala). Their presentations provided an opportunity to learn more about the creation and mandate of their respective observatories, their methods of data collection, processing, and analysis, and their strategies for disseminating results.

The exchanges that followed these three presentations included discussions on the contribution of civil society observatories on violence and crime in unfavourable and difficult contexts. They also addressed the challenges faced by these observatories in collecting and analyzing data on crime in Mexican and Central American contexts.

94 people took part in the event.
Discussion panel on the place of youth in the city of Montreal, online

As part of the Réseau d'échange et de soutien aux actions locales (Exchange network for the support of local actions, RÉSAL), on 5 November 2020, the ICPC held its first online discussion panel on the place of youth in the City of Montreal, more specifically on how sports, arts, and recreational activities can act as protective factors for them. This webinar, aimed to further discussion between key violence prevention stakeholders in Montreal and to open a communication space to highlight various sport, art, and recreational projects having a positive impact on the lives of young Montrealers. Three panelists from Montreal took part in the discussion: Elizabeth-Ann Doyle, Co-founder and General and Artistic Director at MU, Ernest Jr. Edmond, Co-founder and President of Les Ballons Intensifs, and Claude Majeau, Co-creator of the collective work "J'suis pas juste...".

73 people took part in the event
ICPC INTERVENTIONS AT EVENTS

ICPC participates in a series of webinars on pursuing urban safety objectives towards sustainable development goals in times of extreme disruption, online

The ICPC took part in the Webinar Zero “Let’s change the world and make it a safer place” organized by the Alliance of NGOs on Crime Prevention and Criminal Justice in collaboration with the African Policing Civilian Oversight Forum and Fixed on October 29, 2020. This presentation was intended to initiate a collective conversation on how to harness a shared understanding of the complexity of urban safety in order to change safety practices to be more inclusive and mutually reinforcing across sectors and disciplines. This webinar is the first in a series that has been developed to respond, through collective learning, reflection, and problem-solving, to the urban safety crisis exacerbated by COVID-19. In preparation for the United Nations Congress on Crime Prevention and Criminal Justice in March 2021, the webinar series provided a platform for civil society to participate productively in defining the urban safety agenda for the future and to propose tools and practices for the implementation of integrated urban safety in local environments.

ICPC participates in the Canadian Municipal Network on Crime Prevention’s annual conference, Canada

The ICPC was pleased to participate as a panelist in the Canadian Municipal Network on Crime Prevention’s (CMNCP) annual conference “The Future of Crime Prevention and Community Safety - Innovation, Diversity, and Multisectoral Approaches”. The CMNCP is a network that builds capacity and mobilizes Canadian municipalities to prevent and reduce crime and foster community safety and well-being. This event, held on October 8, 2020, brought together more than 200 participants from across Canada working specifically at the local and municipal levels in crime and violence prevention and public safety. The themes discussed included youth violence prevention, the future of crime prevention, and the impacts of current upheavals (COVID-19, the movement against police brutality, Black Lives Matter, movements against systemic racism, etc.).

50 people participated in the event
200 people participated in the event
ACTIVITIES OF OUR PARTNERS AND MEMBERS

Coordination of the Réseau d’Échange et de Soutien aux Actions Locales (RÉSAL) – 3rd Year

The RÉSAL’s mission is to support the development and the improvement of local violence prevention initiatives aimed at Montreal youth aged 12 to 25. As part of a three-year project aiming to continue into the fourth year, the ICPC remains the coordinator for local support actions and knowledge sharing between members of the network.
CENTRE FOR COOPERATION
THE TECHNICAL ASSISTANCE PROJECTS AND SUPPORT TO STAKEHOLDERS

The ICPC regularly collaborates with the City of Montreal and its boroughs to carry out Local Safety Audits (LSA), to develop action plans, implement action plans, and evaluate crime prevention projects.

**Support Programme for Municipalities**

In 2020, the ICPC was mandated by the Quebec Ministry of Public Security (QMPS) as part of the Support Programme for Municipalities (SPM) to accompany ten municipalities in the implementation of a structured approach to planning crime prevention interventions. These municipalities are:

- L’Épiphanie
- Notre-Dame des Prairies
- Joliette
- Notre-Dame-de-Ham
- Sainte-Brigitte-de-Laval
- Sainte-Julie
- Saint-Prime
- Avignon Regional County Municipality
- Pakuashipi
- Wemotaci Atikamekw Council

Calling on its experience in technical assistance (LSAs, action plans, etc.) and its expertise in crime prevention, the ICPC contributed to the development and the improvement of LSAs in these municipalities and to the choice of appropriate tools and stakeholders on which to call to further their efforts.

Local Urban Safety Audit: Lachine

In December 2019, the ICPC was mandated by the Lachine borough to carry out an LSA of the area. The ICPC looked at the borough’s physical, sociodemographic, and economic environment in relation to each sector, familiarized itself with the safety issues faced by the borough, classified the services available to the residents, and pinpointed missing services that could help improve safety, the sense of safety, and, consequently, the standard of living for Lachine residents. This audit brought to light several findings and thus allowed the ICPC to propose a variety of potential solutions to safety challenges faced by the borough.
Local Urban Safety Audit: Montreal North

The borough of Montreal North mandated the ICPC to carry out a local urban safety audit experienced by youth aged 12 to 25 in Montreal North. For this project, the ICPC recruited two sociology experts, Mariam Hassaoui from TÉLUQ University and Victor Armony from UQAM. The borough wanted the diagnosis to include a disaggregated portrait (DSA+ and territorialized approach) of the environment (physical, socioeconomic and sociosanitary) in which young people live, as well as crime and violence they commit and suffer. This audit allowed the ICPC to make recommendations and to submit to the borough of Montreal North courses of action that could guide the various local stakeholders in their initiatives.

Local Urban Safety Audit: Saint-Laurent

In the last few years, the borough of Saint-Laurent experienced several significant incidents that affected the resident’s sense of security. The ICPC was therefore mandated to create a portrait of security issues in the area. The ICPC carried out an audit of the physical, sociodemographic, and economic environments of each sector of the borough. This audit also enabled the ICPC to better understand the urban safety issues faced by Saint-Laurent, to classify the services available to the residents, and to bring to expose missing services that could improve safety, the sense of safety, and therefore the standard of living of the residents. With the information collected during the audit, the ICPC developed recommendations for future actions.
Local Urban Safety Audit: Sainte-Julie

In 2020, the borough of Sainte-Julie mandated the ICPC to carry out an LSA. In recent years, Sainte-Julie has encountered several issues, namely in the social cohabitation of different populations. Many offences and misdemeanors were reported such as garbage cans set on fire in various parks, graffiti, and theft. Hence the ICPC’s mandate to update the local portrait of issues in the area. The LSA delivered to Sainte-Julie presented a summary table of the issues and courses of action that could be the basis for a future concerted action plan.

Problem-solving Activity: Lachine

In 2020, the ICPC, in collaboration with various local key stakeholders, led a problem-solving activity (PSA) in the borough of Lachine around the issues of violence committed and suffered by youth. This activity revealed that the main types of violence committed and suffered by the Lachine youth are verbal and cyberviolence among youth between 12 and 16 years of age. Following the PSA, a draft action plan was proposed as well as a review of best practices in the prevention of violence and cyberviolence in youth.

Regarding the LSAs of Montreal North, Saint-Laurent, and Sainte-Julie, it is worth noting that they are continuing in 2021. The implementation of the final recommendations made by the ICPC will be adopted during this year.
Problem-solving activity: Villeray–Saint-Michel–Parc-Extension

Because of the 2020 pandemic, various safety issues were brought to light in the Villeray–Saint-Michel–Parc-Extension borough of Montreal. The ICPC was therefore mandated to lead a PSA on these issues, specifically on the François-Perreault Park. The issues mostly revolved around youth loitering as of the summer of 2020. Due to sanitary measures imposed at the time, the temporary closing of the neighbourhood’s youth services, and the closing of schools, the park became host to gatherings of youth who had no other place to socialize. With this PSA, the ICPC proposed practical solutions and possible courses of action involving local stakeholders and young park users to lay the foundations for concerted actions.

Evaluation of the Triple P Program in Lachine

After an LSA was completed of the Saint-Pierre neighbourhood in the borough of Lachine, parental neglect was revealed to be the main urban safety issue. The ICPC therefore, in partnership with the Comité d’action en sécurité urbaine de l’arrondissement de Lachine (Action committee in urban safety of the borough of Lachine, CASUAL), submitted a request to the QMPS to deploy the Triple P programme, a parental neglect prevention programme, in the borough. The project took place from 2017 to 2020 and the ICPC was in charge of the annual evaluation. The Triple P programme was developed to prevent and reduce emotional and behavioral problems in children by supporting the development of parental skills.
Created in 2020, the Urban Safety Laboratory (LabSU) is an initiative jointly supported by the City of Montreal (The Diversity and Social Inclusion Department and the Montreal Police Department) and the QMPS. Its main objective is to synthesize the work of researchers and practitioners for the continuous improvement of urban safety strategies and practices. The conceptual basis of LabSU is based on an integrated and systemic vision of urban security, which it sees as essential for the well-being of a city (in its social, economic, and cultural development) and its inhabitants (through safe and equitable access to the spaces, services, and opportunities that the city offers them). This vision of urban safety includes objective and subjective dimensions, at different scales (human, neighbourhood, metropolis), in an intersectional and co-constructed perspective.

LabSU is:

- A support tool for municipalities and a platform for innovation, exchange, and knowledge;
- A space for the creation of new solutions that supports its member municipalities in their urban safety initiatives.

LabSU activities include:

- The development of safety indicators and thematic trend dashboards;
- The evaluation and development of innovative practices;
- Crime analysis reports;
- The development of guides and practice reviews;
- Capacity building.

2020 marked the founding of the Montreal LabSU. The lab has made it possible to centralize and consolidate the information produced by various stakeholders working to ensure the sustainability of urban safety in Montreal. This enables the lab to provide Montreal stakeholders with the information they need to develop policies and organize services related to urban safety.
Situational analysis of main stakeholders working with people in crisis – boroughs of the Southwest, the Plateau Mont-Royal, Ville-Marie, and Mercier–Hochelaga–Maisonneuve

To properly identify the potential shortcomings and gaps in the services available to people in crisis in various boroughs of Montreal, the ICPC analyzed the state of affairs. This analysis consists of a mapping of the main organizations offering an immediate response to people in crisis and social cohabitation issues in the public space. A total of 34 response teams and institutional and community organizations were reviewed. These stakeholders cover the central area of Montreal, defined here as: Mercier–Hochelaga-Maisonneuve, Plateau-Mont-Royal, Ville-Marie, and the Southwest.

Trend dashboard of indicators for violence committed and suffered by youth

This trend dashboard offers a synthetic and systematic view of violence in youth by gathering partly aggregated and easily interpreted indicators. This tool can be used for follow ups by decision-makers and programme managers, for collaboration between stakeholders, and public relations, enabling the city to communicate its youth violence prevention initiatives. 36 disaggregated indicators were found around four main dimensions of youth violence: 1) violence indicators, 2) risk and resilience factors, 3) governance and actions, and 4) urban factors.
Impact evaluation guide for projects and programmes in cannabis use prevention among youth

This five-module guide offers practical tools for the analysis of programmes in cannabis use prevention among youth to better understand the issues and importance of impact evaluation. The guide’s goal is to provide a simple, systemized, and adaptable methodology for developing and implementing impact evaluation procedures for these programmes. This tool, founded on public health and urban safety approaches to impact evaluation, targets programme managers and coordinators in charge of organizing the evaluations. The guide is to be published in 2021.

Development of a crime database for the production of a report on crime and violence

In 2020, the ICPC made an agreement with the Quebec Ministry of Public Safety and Statistics Canada to obtain data on crime on the Island of Montreal from 2015 onwards. The 2020 data will be received and analyzed in 2021 to produce a report on crime and violence.
GOVERNANCE 2020

The ICPC would like to acknowledge the departure of three members of the Board of Directors. 2020 was marked by the end of the mandates of Mr. Adam Tomison, administrator, as well as of the outgoing president, Mrs. Chantal Bernier, who left her functions after 10 years of involvement in the organization. In addition, during the year, Mr. Paul Girard resigned as treasurer and secretary and the position was assumed by Mr. Claude Sarrazin, a current member of the board.

The ICPC would like to thank Mr. Tomison, Ms. Bernier, and Mr. Girard for the excellent work they have accomplished over the years, both in terms of the quality and the importance of their contributions to the mission of crime prevention.

The 2016-2020 strategic plan entered its final year in 2020. Consequently, in collaboration with the Board of Directors, the ICPC team worked on the development of the 2021-2023 strategic plan. This plan takes three new dimensions into account: 1) the impacts of COVID-19 and the questions it has raised around the issues of public safety, violence, the relationship between public health and safety, prevention, and governance; 2) the impacts of COVID-19 on practices, particularly in terms of teleworking and team flexibility, but also on the ICPC’s involvement in its international network; and 3) the impacts of COVID-19 on all of the ICPC’s partners and network, whose activities have suffered the effects of the pandemic on individual organizations and stakeholder system levels. Furthermore, the COVID-19 pandemic made it necessary to postpone the 24th General Assembly of Members until 2021 for it to be held in person, if the situation allows.

ICPC Governance Meetings

During the year, in order to take stock challenges, activities, and projects, the Board of Directors held four meetings that took place online to respect sanitary measures.

New ICPC Members

In 2020, the ICPC was pleased to welcome the Réseau Intersection as a new member. Its mission is to develop, implement, and promote a Quebec model of policing in Canada with a community-based approach that mobilizes interested parties to prevent crime and make Quebec’s living environments safer.
Changes in the Management Team

In early 2020, after four years with ICPC, Pier Alexandre Lemaire joined the management team as Director of Programmes.

ICPC Finances

Despite an exceptionally challenging year due to the pandemic, the ICPC managed to weather the crisis in relatively good financial health. Taking advantage of all the assistance offered at the provincial and federal levels, we were able to reopen our doors in June 2020 after a short hiatus of only two months, gradually bringing the team back to work as financing was secured for specific projects. Funding for 2020 activities came as always from diverse sources including contributions from one member government, Quebec, and project funding. Three-year funding agreements for the Urban Safety Laboratory signed in 2020 with the City of Montreal and the Quebec Ministry of Public Safety mean that the ICPC can once again enjoy a certain financial stability, boosted by numerous smaller projects with the City of Montreal, several Quebec municipalities, and at the international level, a final year of funding from the Motorola Foundation.

Evolution of the General Budget

A major funding commitment was renewed in 2020 by the government of Quebec for 75000$, the same amount as 2019. Total revenues for 2020 decreased by 14% from 2019, as a direct result of the ongoing health crisis, however total expenses also decreased by 15%, driven
by cuts to the annual travel budget and also human resources. Consequently, we were able to finish the year with an 8000$ deficiency of revenues over expenses, a great improvement on 2019.

A constant rigorous approach to costing proposals and new projects, and improvements in project management have meant that ICPC continues its journey to being a financially efficient organization in terms of delivering projects on budget and on time.

The audited Financial Statements for 2020 are available upon request.
ANNEX 1: ICPC MEMBERS IN 2020

Governments Members

Quebec Ministry of Public Security (Canada)

4 cities members and 46 member organizations

African Policing Civilian Oversight Forum (APCOF), South Africa
Applied Research in Community Safety Ltd. (ARCS), United Kingdom
Asia Pacific Centre for the Prevention of Crime (APCPC), Australia
Australian Crime Prevention Council (ACPC), Australia
Australian Institute of Criminology (AIC), Australia
Brussels Prevention & Security (BPS), Belgium
Cámara de Comercio de Bogotá (CCB), Colombia
Canadian Association of Chiefs of Police (CACP), Canada
Carabineros de Chile, Chile
Centre for Justice and Crime Prevention (CJCP), South Africa
Centre for Law Enforcement and Public Health (CLEPH), Australia
Centro de seguridad urbana y prevención, S.C. (CESUP), Mexico
City of Montreal, Canada
CLEEN Foundation, Nigeria
Coalición Centroamericana para la Prevención de la Violencia Juvenil (CCPVJ), El Salvador
Comisión Nacional para Prevenir y Erradicar la Violencia contra las Mujeres (CONAVIM), Mexico
Conseil National des Villes (CNV), France
Consejo Ciudadano de Seguridad Pública, Prevención y Readaptación Social del Estado de Jalisco (CCSPPRS), Mexico
Despierta, Cuestiona y Actúa (DCA México), Mexico
Diálogos, Guatemala
European Forum for Urban Security (EFUS), France
Federation of Canadian Municipalities (FCM), Canada
Forum français pour la sécurité urbaine (FFSU), France
Fundación del Centro histórico de la ciudad de México, Mexico
Fundación Ideas para la Paz, Colombia
Francopol, Canada
German Congress on Crime Prevention (GCCP), Germany
Groupe Integritas, Mexico
Instituto Latinoamericano de las Naciones Unidas para la Prevención del Delito y el Tratamiento del Delincuente (ILANUD), Costa Rica
Instituto Mexicano de Prevención Integral, A.C. (IMEPI), Mexico
Instituto para la Seguridad y la Democractia (INSYDE), Mexico
Khulisa Crime Prevention Initiative, South Africa
Naif Arab University for Security Sciences (NAUSS), Saudi Arabia
National Crime Prevention Council (NCPC), United States of America
National Indian Youth Leadership Project (NIYLP)
National League of Cities (NLC), United States of America
Observatoire national de la délinquance dans les transports (ONDT), France
Onlus Nova Consorzio per l’innovazione sociale, Italy
Réseau Intersection, Canada
Safe Communities Foundation New Zealand (SCNFZ), New Zealand
Small Arms Survey, Sweden
Union des municipalités du Québec (UMQ), Canada
United Nations Human Settlement Programme (UN-HABITAT), Kenya
United Nations Office on Drugs and Crime (UNODC), Vienna
Universidad Alberto Hurtado, Chile
Dakar City, Senegal
Lille City, France
Paris City, France
ANNEX 2: THE ICPC TEAM IN 2020

Team members in alphabetical order

Cateline Autixier          Analyst and project officer
Yasmina Aziki, Ph.D.       Analyst and project officer
Marine Bloch               Analyst and project officer
Kassa Bourne               Director of administration and finance
Pascale-Marie Cantin       Research assistant
Ann Champoux               Director general
Michelle Côté, Ph.D.       Director of applied research
Ariane De Palacio, Ph.D.   Director of research, innovation and international relations
Emmanuelle Fahey           Research assistant
Nordin Lazreg              Analyst and project officer
Pier-Alexandre Lemaire     Director of programmes
Jimmy Maharis              Research assistant
Teodora Mihaylova          Analyst
Ana Milena Orego Slazar    Analyst and project officer
Laurence Poulin            Communications manager and public affairs advisor
Vanessa Reggio             Communications manager
Maria Rubio                Criminology intern
Marie-Hélène Savoie       Research assistant
Anne Vandelle              Analyst and activities and projects coordinator